



# Considerations for Methodological Innovation for Indirect Treatment Comparisons in Pan-European HTA

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# Agenda

## 1. Background

*Covariate adjustment is necessary for indirect treatment comparisons (ITCs) in EU HTA*

## 2. Perception of covariate-adjusted ITCs

*The implementation and conduct of covariate-adjusted ITCs has generally been poor*

## 3. Fit-for-purpose methods

*Limitations of existing methods and desirable properties for new methods*

## 4. Conclusion

*Some suggestions for future steps*

The views in this presentation are my own and do not necessarily represent those of Novo Nordisk

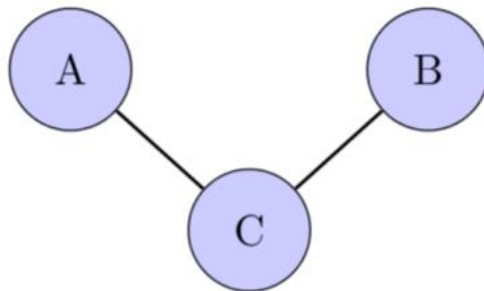
# 1. Background

Covariate adjustment is necessary for indirect treatment comparisons (ITCs) in EU HTA

# Terminology

Indirect treatment comparisons (ITCs) can be **anchored** or **unanchored**

## ANCHORED COMPARISON



## UNANCHORED COMPARISON



ITCs can be **unadjusted** or **covariate-adjusted**

- **Unadjusted** ITCs do not explicitly adjust for cross-study differences in baseline covariates: Bucher method, traditional network meta-analysis, naive unanchored comparisons
- **Covariate-adjusted** ITCs explicitly adjust for cross-study differences in baseline covariates: matching-adjusted indirect comparison (MAIC), simulated treatment comparison (STC), G-computation, multilevel network meta-regression (ML-NMR), propensity score weighting,...

# Why perform covariate adjustment?

## Unadjusted ITCs...

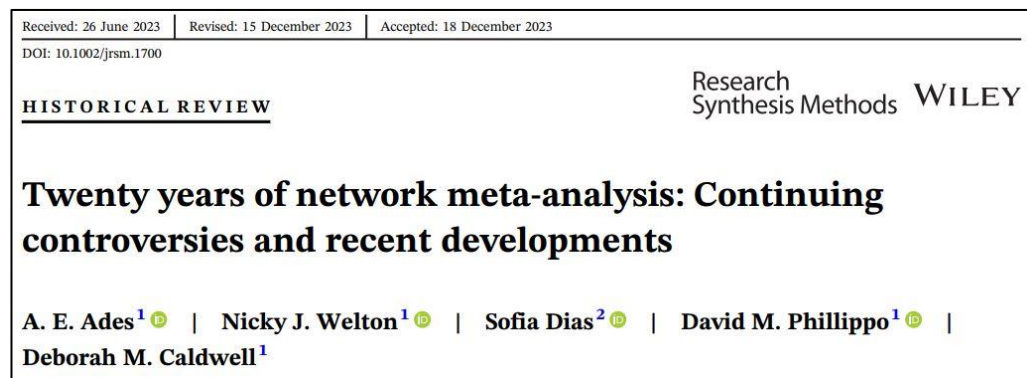
- Rely on a very strong assumption: unconditional exchangeability across studies
- Produce bias with cross-study imbalances in effect modifiers and/or prognostic variables
- Do not explain heterogeneity or explicitly produce estimates in any specific target population
- Ignore uncertainty due to cross-study differences in baseline covariates

## Covariate-adjusted ITCs...

- Relax the exchangeability assumption by conditioning on baseline covariates
- Can reduce bias due to cross-study imbalances in effect modifiers and/or prognostic variables
- Explicitly produce estimates in specific target samples or populations
- Can account for uncertainty due to differences in baseline covariates across studies

***Covariate adjustment is desirable for ITCs***

# The HTA context



- ITCs are used to inform HTA and reimbursement decisions
- HTA and reimbursement decisions are made for specific healthcare settings
- The research questions guiding these decisions should be similarly narrow, targeting specific treatment implementations, patient populations and outcomes
- Every effort should be made to reduce heterogeneity, so that treatment effect estimates are maximally relevant to policy decisions and target populations

# The EU HTA Regulation

- The EU HTA Regulation introduces a centralized framework for the Joint Clinical Assessment (JCA) of new medicines
- The JCA scoping process is inclusive and aims to meet the diverse evidence needs of all 27 EU member states simultaneously
- The assessment scope (PICO) is determined by the EU states, prior to consolidation
- There is often limited consensus on **comparators** and **(sub) populations** across states, due to variation in clinical practice and reimbursement

## EUnetHTA 21 Practical Guideline D4.2 Scoping Process

Table 3-8: Consolidated PICOs based on Member State requests

	PICO 1	PICO 2	PICO 3	PICO 4	PICO 5
P	Full licensed indication	Full licensed indication	Full licensed indication	Subpopulation A	Subpopulation B
C	Comparator 1 OR Comparator 2 <sup>14</sup>	Comparator 3	Comparator 4	Comparator 1	Comparator 3
O	All outcomes	All outcomes	All outcomes	All outcomes	All outcomes

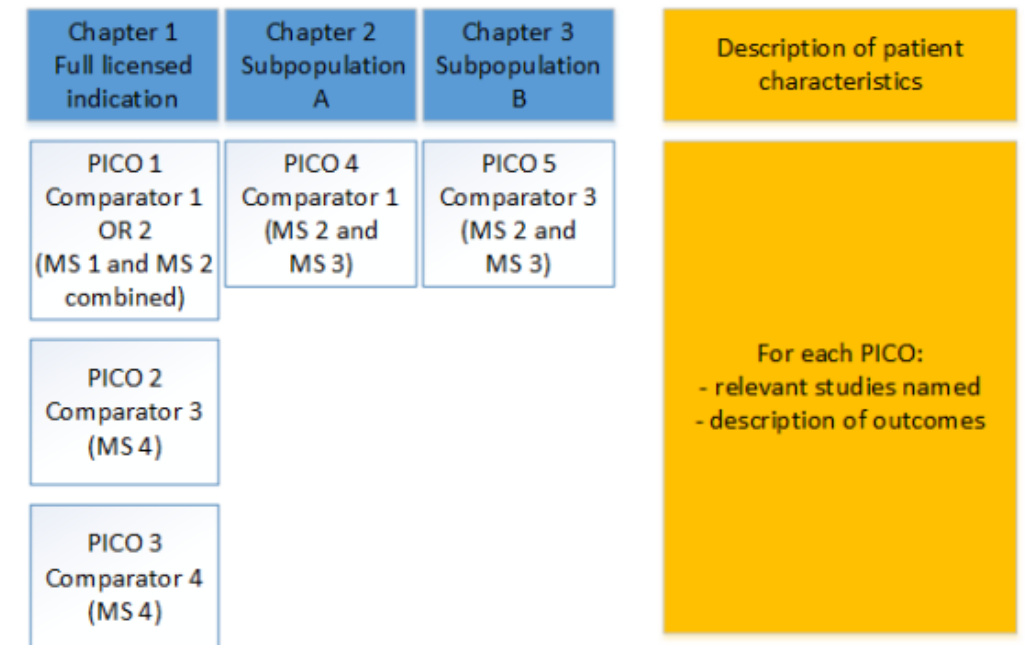


Figure 5-1: Data presentation according to PICO(s).

MS, Member State; PICO=Population, Intervention, Comparators, Outcomes.



# A multitude of PICOs

- van Engen et al (2024) follow EUnetHTA 21 Consortium guidance to determine the number of consolidated PICOs for two hypothetical products in two common oncology indications
- There is high variability in PICOs, **with many target (sub) populations**
- A substantial number of PICOs **require ITCs** due to unavailable head-to-head comparisons, some likely relying on small sample sizes from subgroup data and sparse networks

**Table 3. Summary of PICO results**

	1L NSCLC		3L MM	
	Base case (EU HTA reports)	Base case + NICE report	Base case (EU HTA reports)	Base case + NICE report
Populations	EMA label + 8 subpopulations	EMA label + 10 subpopulations	EMA label + 4 subpopulations	EMA label + 6 subpopulations
Comparators	9	9	8	9
Outcomes per PICO	28	28	45	45
Number of PICOs (% requested by single country)	10 (50%)	14 (50%)	16 (75%)	18 (78%)
PICOs requiring ITC	5	8	11	12
Number of analyses requested (% indirect analyses)	280 (50%)	392 (57%)	720 (69%)	810 (67%)

Abbreviations: European Medicines Agency; EU: European Union; ITC: indirect treatment comparison; HTA: health technology assessment; MM: multiple myeloma; NICE: National Institute for Health and Care Excellence; NSCLC: non-small cell lung cancer; PICO: population, intervention, comparator, outcome.

van Engen et al (2024), The Impact of Additive PICOs in a European Joint Clinical Health Technology Assessment



# Part 1 conclusions

- The use of ITCs for HTA decision-making is expected to grow dramatically
- The target population has a fundamental role in scoping decision problems in the EU HTA Regulation, in the PICO (population, intervention, comparator, outcome) framework
- Covariate adjustment is necessary to maximize relevance with respect to the target population for decision-making in each PICO
- Covariate adjustment is necessary for ITCs in EU HTA

## **2. Perception**

The implementation and conduct of covariate-adjusted ITCs has generally been poor

# Current perception in Europe

Current (pre-EU HTA Regulation) acceptance for covariate-adjusted ITCs in Europe is low:

- Macabeo et al (2023) analyze HTA reports for solid tumour oncology treatments between April 2018 – April 2021 in England, France, Germany, Italy and Spain
- The overall acceptance rate of ITCs was suboptimal, 36/120=30%, with a rejection rate of 25/120=21%
- Unadjusted ITCs are more commonly used than covariate-adjusted ITCs and have greater acceptance rates overall (27/76=36% versus 8/24=33%)
- This is in a therapeutic area where covariate adjustment is appealing – innovative treatments with single-arm trials, accelerated approval requests, small sample sizes and sparse networks

Criticisms of covariate-adjusted ITCs:

- Increased complexity and “researcher degrees of freedom”
- Poor reporting standards, lack of transparency in implementation
- Publication bias

***These issues undermine confidence in the underlying methodology***

# Researcher degrees of freedom

Covariate adjustment requires additional choices, some subjective, on:

- Covariate adjustment methodology
- Covariate selection
- Model selection
- Sample refinement to align patient eligibility/selection criteria
- Balancing means and/or higher-order moments (weighting)
- Covariate simulation (outcome modeling)
- Target population
- Variance estimation
- Variance reduction approaches (weighting), e.g. trimming/truncation cut-offs

Sensitivity analyses to assess the implications of these choices are often not implemented:

- As of February 13, 2023, only 85/162 (52.5%) of MAICs, STCs or ML-NMRs in peer-reviewed publications conducted some sort of sensitivity analysis (Truong et al 2023)

# Poor reporting standards

Increased complexity and researcher degrees of freedom requires more transparent reporting

As of April 2, 2022, according to a review by Serret-Larmande et al (2024):

- The rationale for covariate selection is not explained in 36% (104/288) of peer-reviewed publications
- Many (127/288, 44%) do not discuss whether covariates are prognostic factors or effect modifiers

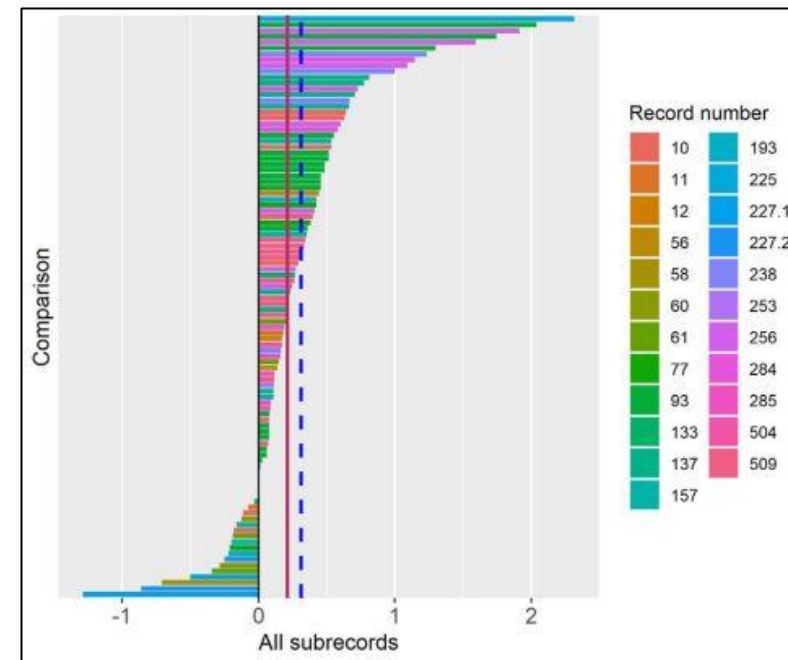
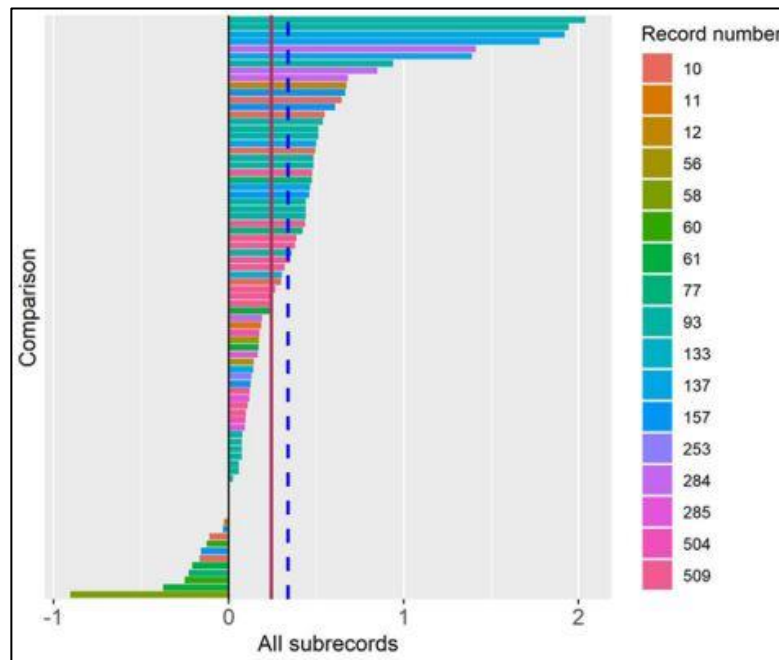
According to Truong et al (2023):

- Covariate selection is often based on the availability of covariates in all studies (67/162, 41%)
- Among studies using outcome modeling approaches (STC and/or ML-NMR), details about model selection and/or estimation, e.g. model-fitting diagnostics, are barely reported (3/18, 17%)

# Publication bias

Cassidy et al (2023) empirically compare published treatment effect estimates from anchored MAICs with estimates from corresponding unadjusted anchored ITCs until February 25, 2019

MAICs present a more favorable point estimate for the "index" treatment relative to the unadjusted approach



Cassidy et al (2023), A Comparison of Relative-Efficacy Estimate(s) Derived From Both Matching-Adjusted Indirect Comparisons and Standard Anchored Indirect Treatment Comparisons: A Review of Matching-Adjusted Indirect Comparisons

# Poor implementation hurts methodological advancement

- Increased complexity and researcher degrees of freedom, lack of transparency and poor reporting increase uncertainty in the HTA decision-making process
- JCA guidelines suggest “shifted hypothesis testing” – requiring a larger treatment effect to offset or penalize the additional uncertainty
- Assessors will prefer simpler, more familiar, methods if these are perceived to be more clear, transparent and convenient
- Similarly, assessors may prefer a more laissez-faire approach to heterogeneity (e.g. risk-of-bias tools), where potential biases/heterogeneity are documented and evidence downgraded, than sophisticated covariate adjustment methodology



## Part 2 conclusions

- The implementation and reporting of covariate-adjusted ITCs are suboptimal in current practice
- Methodological implementation is not evolving as quickly as methodological developments...giving rise to a divergence between applications and development
- As the pace of methods development keeps accelerating, it is important to be aware of this “gap” (Jackson et al 2024)
- Recognizing the balance between methodological applications and innovations is key

# 3. Fit-for-purpose methods

Limitations of existing methods and desirable properties for new methods

# Further progress required

- While improvements in implementation and reporting are necessary, further development and promotion of new methods is also required
- Covariate adjustment and causal inference methodologies continue to evolve quickly
- Further techniques will become available in the future context of ITCs
- Certain properties are desirable for reliable HTA decision-making
- Methods with these properties are "better" and should be preferred

# Currently available methodologies

## OUTCOME MODELLING (STC, ML-NMR)

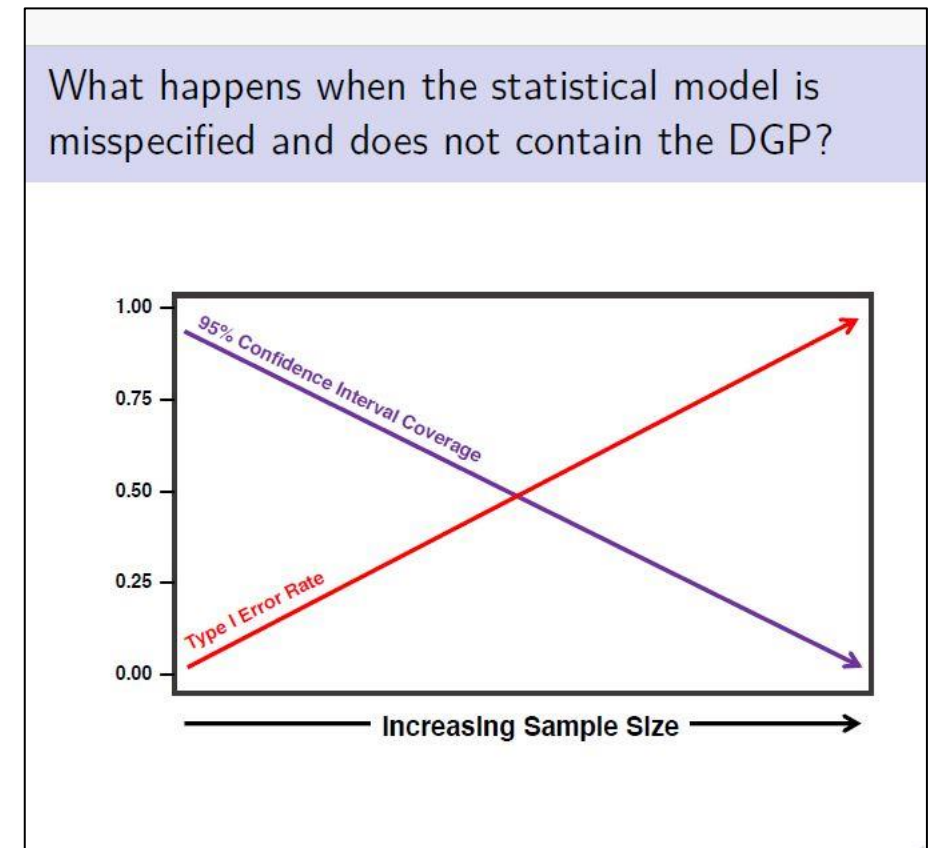
- Parametric model for the conditional outcome expectation given baseline covariates (and treatment)
- Relies on model-based extrapolation to improve statistical precision and efficiency with respect to weighting
- Susceptible to bias when extrapolating a mis-specified outcome model
- Model misspecification bias difficult to detect; an outcome model that seems approximately correct in the “index” study may not fit well in extrapolated regions
- Extrapolation uncertainty often not accounted for
- Can produce the treatment effect estimates that are required for HTA where there is limited overlap

## ODDS WEIGHTING (MAIC)

- Parametric model for the conditional probability of trial assignment given baseline covariates
- Does not extrapolate; more “honest” uncertainty quantification
- MAIC is more “bias-robust” than the standard “inverse weighting” modelling approaches
- Model misspecification bias easier to diagnose, MAIC (entropy balancing) directly enforces balance in covariate moments
- Extreme weights explicitly manifest high uncertainty
- Feasible weighting solutions may not exist where there is limited covariate overlap, e.g. convergence failures

# Limitations of available methodologies

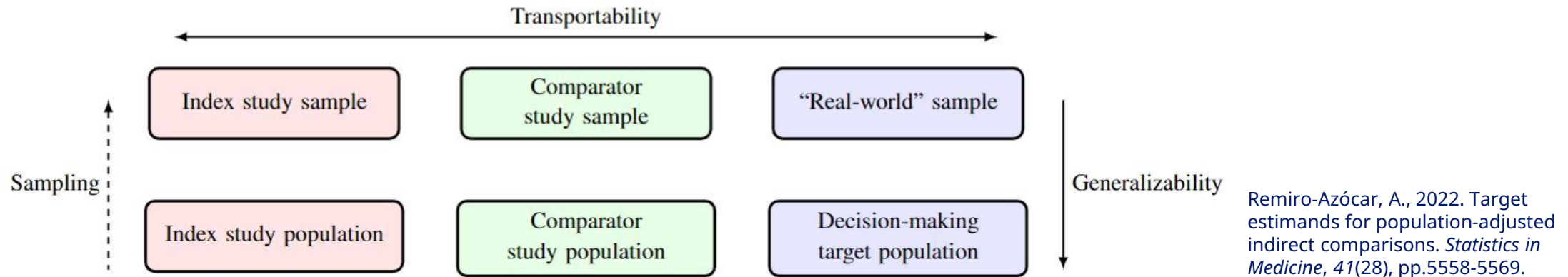
- Current approaches are singly robust (in most cases) and based on parametric modeling, relying on the correct specification of a single parametric model
- Strong parametric assumptions are often unsubstantiated and fail to reflect the complexities of the real data
- If the parametric model is incorrectly specified, the singly robust estimator is subject to bias and this bias does not decrease with sample size, at any rate
- As the sample size grows, the probability that interval estimates contain the target estimand shrinks to zero



van der Laan (2024), Targeted Learning for Causal Inference Using Real-World Data, ISPOR 2024

# Limitations of MAIC, STC

- External validity with respect to the target population for HTA decision-making



- MAIC and STC are restricted to contrast treatments in the “comparator” study sample
- This may differ to the target population in the jurisdiction of interest

In anchored settings, ML-NMR can produce estimates in any specified target population...

- In any of the study samples included in the meta-analysis
- In an external source generated from real-world data, registries or observational studies

***ML-NMR is clearly relevant to the EU JCA with many PICOs and target populations...***

*...but is still a singly robust estimator relying on strong parametric assumptions*

# The promise of doubly robust methods

- Doubly robust methods, such as augmented odds weighting and targeted maximum likelihood estimation (TMLE), may provide greater “bias-robustness”
- These apply two working models: one for trial assignment conditional on covariates, and another for the outcome conditional on covariates (and treatment)
- Only one of the two models needs to be correctly specified to achieve unbiased estimation
- Doubly robust estimators should be less prone to model misspecification bias than singly robust estimators; they offer two opportunities for valid adjustment instead of one
- Nevertheless, they are still subject to bias where the two working models are parametric: both parametric models are likely incorrect!



# The promise of data-adaptive estimators

More flexible machine learning (ML) estimators make fewer structural assumptions about the data generating-mechanisms and reduce the risk of model misspecification bias

Data-adaptive estimation within a doubly robust framework such as TMLE provides:

- Precision/efficiency...**while limiting unreasonable extrapolation with poor overlap**
- Good finite-sample performance...**by allowing for the use of slower-converging models**
- Valid statistical inference and uncertainty quantification...**by sample splitting ("cross-fitting") to relax the Donsker condition, weakening the restrictions on the algorithms that can be used**

While ML may automate elements of model selection, it introduces other complexities and researcher degrees of freedom, with further challenges for the transparent reporting of evidence

# ML: additional degrees of freedom

- Algorithm choice
  - What not to do: naively picking a default algorithm "ad hoc"
  - What to do: stack the candidate algorithms using an ensemble approach, e.g. Super Learner**
- Hyperparameter tuning/settings
  - What not to do: blindly use the default settings of the software package
  - What to do: sensitivity analyses, outcome-blind simulations**
- Stochasticity, dependence on random number generator seed values
  - What to do: sensitivity analyses, averaging strategies across seeds to stabilize inference**

Some of these are hard to avoid...e.g. TMLE with Super Learner requires choices about the candidate learners, their tuning parameters, the cross-validation scheme and loss function

## Part 3 conclusions

- Current covariate adjustment methods for ITCs make strong parametric assumptions and may be subject to bias
- ML-NMR is clearly relevant for EU HTA: with limited subject-level data, it is the only method that can provide treatment effect estimates in any target population
- Doubly robust data-adaptive covariate adjustment approaches show promise...but it can be challenging to integrate these within larger networks of treatments and studies
- While data-adaptive estimation can automate certain researcher degrees of freedom, it also introduces others, and carries its own set of challenges with respect to transparency

# 4. Conclusion

Some suggestions for future steps

# Concluding remarks

The EU HTA Regulation will result in:

- Greater analytical complexity with respect to the number and type of ITCs being conducted
- A widespread need for covariate-adjusted ITCs, to address highly variable PICOs across specific target (sub) populations

There is an urgent need:

- For the development and promotion of more bias-robust covariate-adjusted ITC methods
- To upskill and train statisticians in advanced ITC methods, across industry and HTA bodies, to keep pace with methodological innovation
- To strengthen and update best-practice recommendations and reporting guidelines more regularly
- To expand capacity and statistical resources dedicated to ITCs within industry
- To enhance capabilities in ITC methodology within the HTA staff and committee members assessing the evidence

# Concluding remarks

Careful and prospective ITC planning/pre-specification at the trial design stage:

- As part of a HTA-specific statistical analysis plan for registrational trials
  - To think clearly about researcher degrees of freedom in the methodology implementation
  - To improve transparency
  - To elicit and measure important prognostic factors and effect modifiers
- 
- **Requires workable and predictable PICOs....**
  - **...derived transparently using evidence-based methods, and engaging with the health technology developer throughout the process!**

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# Audience Q&A